Understanding the Governor's Budget

MDCEP Staff:

Benjamin Orr, Taneeka Richardson, Christopher Meyer, Musaab Ibrahim

January 28, 2022

Rigorous Independent Shared Prosperity



Maryland Center on Economic Policy

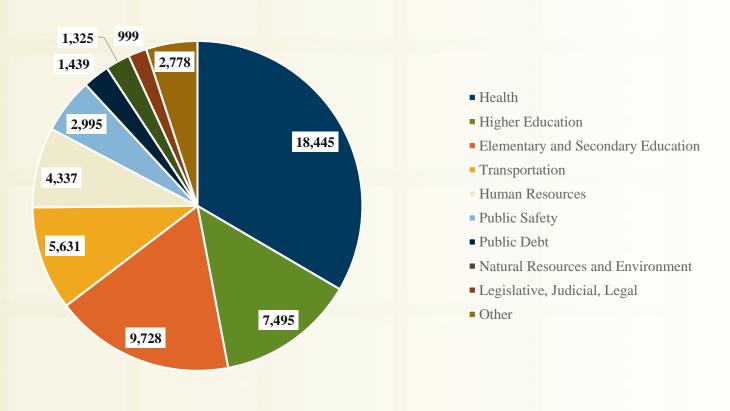
Every Marylander should be able to achieve their full potential in a healthy economy that offers a widely shared, rising standard of living





Operating Budget Summary

What Are Our Priorities?

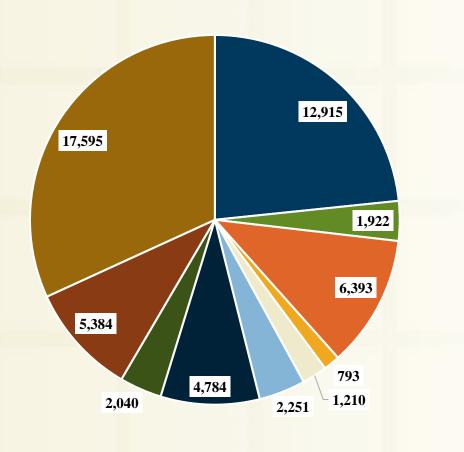




1

Operating Budget Summary

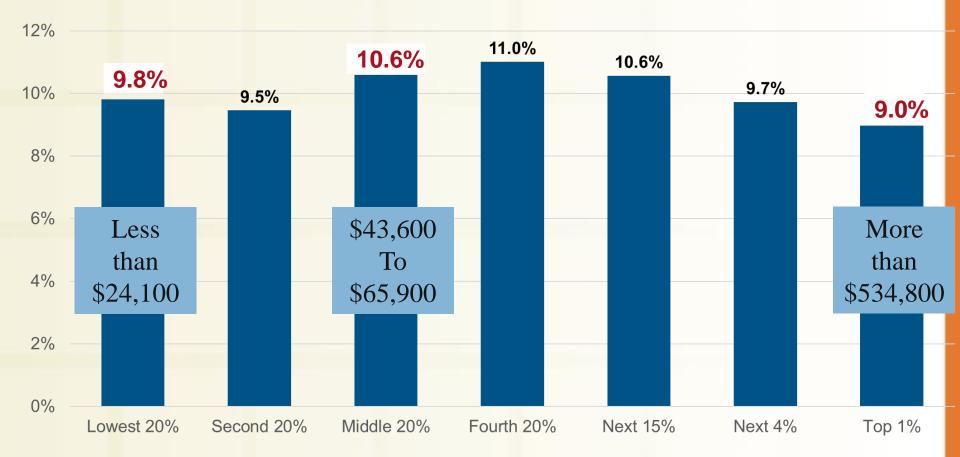
Where Does the Money Come From?



- Individual Income Tax
- Corporate Income Tax
- Sales Tax
- Lottery
- Fuel Taxes
- Transportation Revenues
- Higher Education Revenues
- Other General Funds
- Other Special Funds
- Federal Fund Revenue



Wealthiest Marylanders Pay a Smaller Share of their Income in State and Local Taxes



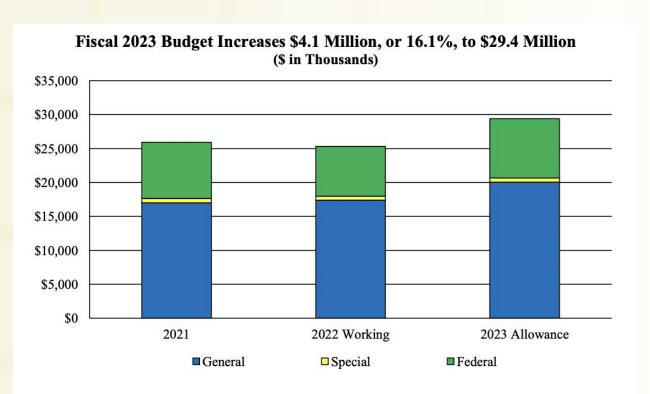
Source: Institute on Taxation and Economic Policy, 2018.



Health

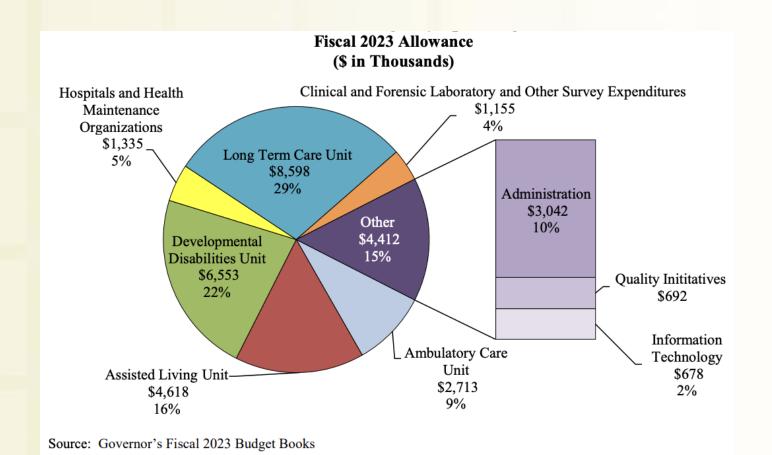


Operating Budget Summay



Note: The fiscal 2022 working appropriation includes deficiency appropriations. The fiscal 2022 working appropriation and fiscal 2023 allowance do not reflect funding for statewide personnel actions budgeted in the Department of Budget and Management, which include cost-of-living adjustments, increments, bonuses, and may include annual salary review adjustments.

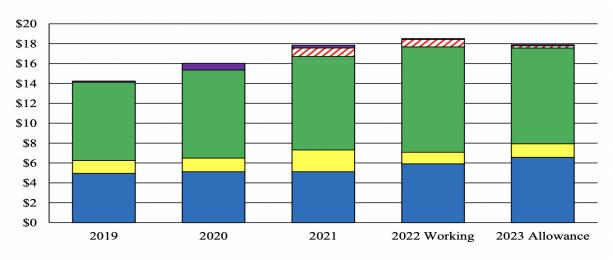






Capital Budget Summary

Fiscal 2023 Budget Decreases by \$624.6 Million, or 3.4%, to \$17.9 Billion Fiscal 2021 Showed Greatest Growth with Increase of \$1.8 Billion, or 11.3%, Mainly Due to COVID-19-related Spending



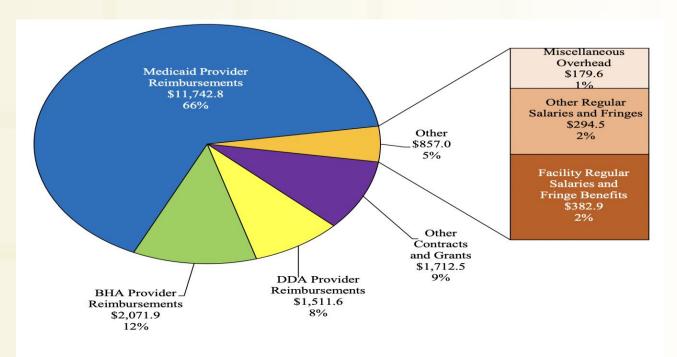
■ General Funds ■ Special Funds ■ Federal Funds ■ COVID-19 Federal Funds ■ Reimbursable Funds

Note: The fiscal 2022 working appropriation includes deficiency appropriations and targeted reversions. The fiscal 2022 working appropriation and fiscal 2023 allowance do not reflect funding for statewide personnel actions budgeted in the Department of Budget and Management, which include cost-of-living adjustments, increments, bonuses, and may include annual salary review adjustments. COVID-19 federal fund expenditures in fiscal 2020 are shown under federal funds. A table outlining the department's budget as introduced with adjustments delineated can be found in **Appendix 1**.

Source: Department of Budget and Management; Department of Legislative Services



Agency Spending



BHA: Behavioral Health Administration

DDA: Developmental Disabilities Administration

Note: The fiscal 2023 allowance does not reflect funding for statewide personnel actions budgeted in the Department of Budget and Management, which include cost-of-living adjustments, increments, bonuses, and may include annual salary review adjustments.

Source: Governor's Fiscal 2023 Budget Books; Department of Legislative Services



Budget Highlights

- Home- and Community-based Services (HCBS) Waiver Expansion Efforts:
 - Impact of COVID-19 on nursing facilities have caused concern about HCBS capacity. Significant amounts of State and federal funding have been authorized to expand and strengthen HCBS.
- State funding opportunities to improve maternal health response to improve racial and ethnic disparities
 - Maryland persistently records over 2.0 times higher MMRs among non-Hispanic Black people compared to non-Hispanic. Black people compared to non-Hispanic White people. Most recently, this disparity has grown to over 4.0 times.



Housing



Budget Highlights

- Rental Housing
 - \$67.5 million for Rental Housing Works
 - \$12 million for Partnership Rental Housing
- Homeownership Programs
 - \$42 million
- Community Development
 - \$12 million

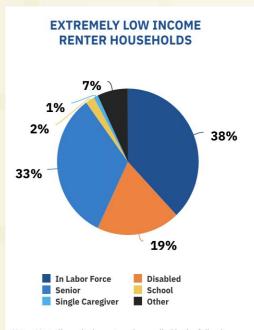


Other Highlights

- Governor Hogan allocated \$5.4 million for ATC, which is short from the \$11.8 million requested from housing advocates.
- Total housing budget is \$426 million, which is short from the \$600 million in total funded requested from housing advocates.
- Advocates are requesting 10% or \$380 million of ARPA (Coronavirus State and Local Fiscal Recovery Funds) dollars to go towards affordable housing.

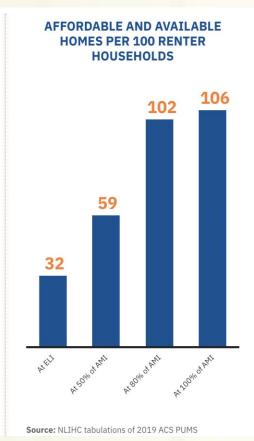


Housing Big Picture

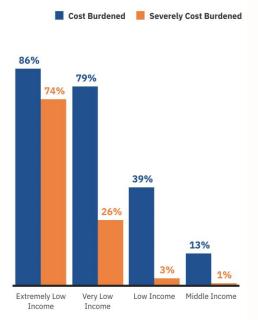


Note: Mutually exclusive categories applied in the following order: senior, disabled, in labor force, enrolled in school, single adult caregiver of a child under 7 or a person with a disability, and other. At the national level, 14% percent of extremely low income renter households include a single adult caregiver, more than half of whom usually work more than 20 hours per week. More than 10% of extremely lowincome renter households are enrolled in school, 48% of whom usually work more than 20 hours per week.

Source: 2019 ACS PUMS.



HOUSING COST BURDEN BY INCOME GROUP



Note: Renter households spending more than 30% of their income on housing costs and utilities are cost burdened: those spending more than half of their income are severely cost burdened.

Source: NLTHC tabulations of 2019 ACS PUMS



Education



Public School Funding Toplines

- First year of Blueprint implementation (*mostly*....)
- Total direct aid to public schools increases by 4.7% (\$314m)
 - \$7.1b total
 - Lowest: 0.7% decrease in Garrett County
 - Highest: 14.2% increase in Frederick County
- Modest increase reflects expiration of FY22 COVID relief funding
 - Excluding FY22 COVID funding, direct aid increases 8.0% (\$526m)
 - But the pandemic isn't over
 - Schools continue to struggle with safety, staffing
- Enrollment
 - 25,600 decrease from FY21 (3%)
 - Contributes to modest increases
 - Is enrollment an accurate predictor of costs in this environment?



Budget Doesn't FullyFund the Blueprint

K-12 funding cuts (relative to Blueprint for Maryland's Future baseline) and tax cuts in governor's FY 2023 budget

Baltimore City Prince George's County Statewide Programs
Income Tax Cut Eliminate Business Filing Fees

Education Cuts

\$99M \$27M

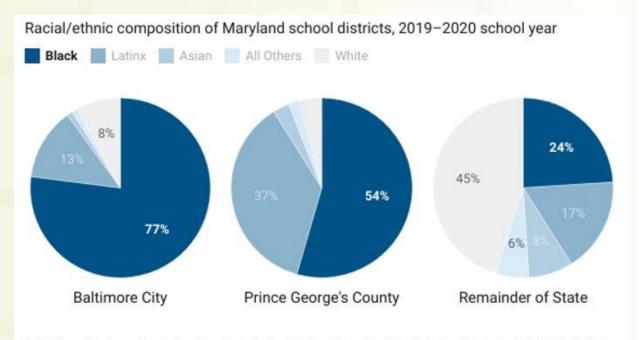
Tax Cuts

\$188M \$36M

Chart: Maryland Center on Economic Policy * Source: Department of Legislative Services Fiscal Briefing * Created with Datawrapper



Budget Doesn't FullyFund the Blueprint



"All Others" category includes American Indian, Native Hawaiian/Pacific Islander, and multiracial students. All race categories exclude Latinx students. Latinx students may belong to any race.

Chart: Maryland Center on Economic Policy • Source: MDCEP analysis of National Center for Education Statistics enrollment data. • Created with Datawrapper



State Employees



State Employees

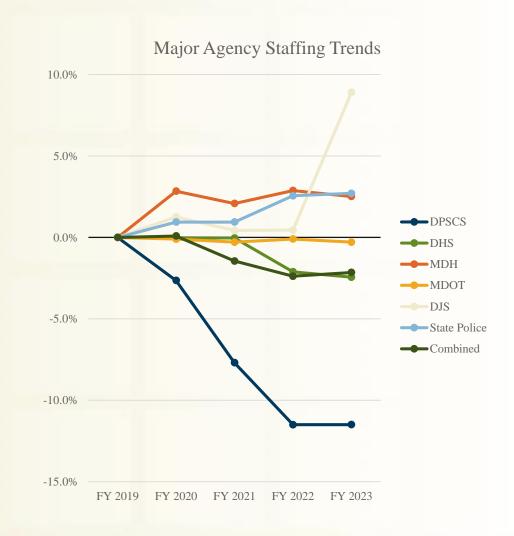
- First year of Blueprint implementation (*mostly*....)
- Total direct aid to public schools increases by 4.7% (\$314m)
 - \$7.1b total
 - Lowest: 0.7% *decrease* in Garrett County
 - Highest: 14.2% increase in Frederick County
- Modest increase reflects expiration of FY22 COVID relief funding
 - Excluding FY22 COVID funding, direct aid increases 8.0% (\$526m)
 - But the pandemic isn't over
 - Schools continue to struggle with safety, staffing
- Enrollment
 - 25,600 decrease from FY21 (3%)
 - Contributes to modest increases
 - Is enrollment an accurate predictor of costs in this environment?



Budget Doesn't Address Staffing Crisis

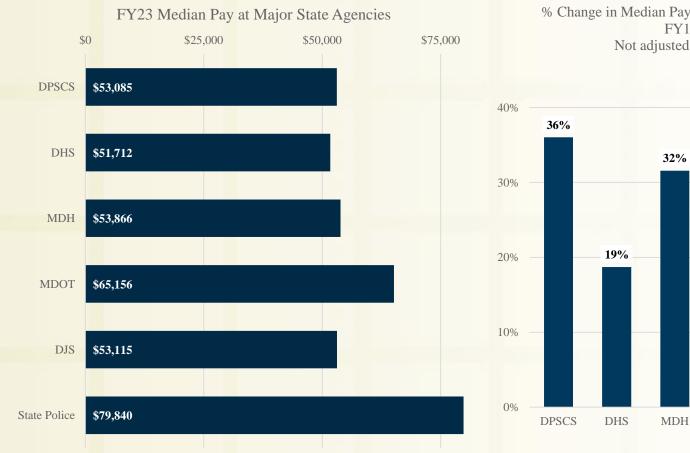
- Total executive branch staffing: 48,300
- +85 from FY 2022
- -2,800 from FY 2015!
- Human Services, Labor slightly down
- No change at DPSCS

 (prisons), but long-term
 downward trend exceeds
 decline in incarceration
- Unemployment agency: No change
- Understaffed disabilityfocused workforce agency down slightly

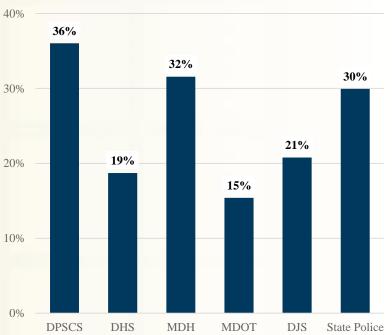




Some Progress on State Employee Pay



% Change in Median Pay at Major State Agencies, FY19-23 Not adjusted for inflation.





Public Safety



Public Safety Proposals

Governor Spending More on Local Police, Crime Prevention

Fundings is total over 3 fiscal years

- Police Aid
 - \$138M to local police departments
- Salary Enhancements
 - \$191M
- Police Scholarships
 - \$30M as appropriated by the Maryland Police Accountability Act
- Police Accountability Resources
 - \$24M per Maryland Police Accountability Act
- Neighborhood Safety grants
 - \$30M
- Victim Services and Victims of Crime Act Providers
 - \$37M (\$19.8M in federal funds) to support VOCA programs
- Law Enforcement capital
 - \$51M



mdeconomy.org @mdeconomy

fairfundingMD.org @FairFundingMD

Sign up for our mailing list or support our work at: www.mdeconomy.org/donate

